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Creation of 'library copyright'?

I suggest it would be sensible to seek a combined solution which would be effective both for the problem of licensing the making of photocopies by librarians and library users and for the vexed question of public lending right. This solution could take the form of a comprehensive 'library copyright'. Photocopying and borrowing are two uses of books and journals stored in libraries; the third main use being reference. A uniform royalty payable by the library to the copyright owner of each book or journal would be a fair system of payment for all forms of library use. It would be simple to administer, since the nature and extent of actual use would be irrelevant.¹

¹ *The Times*, 10 January 1978.